

1 **Evaluating the impacts of new walking and cycling infrastructure on carbon dioxide**
2 **emissions from motorized travel: a controlled longitudinal study**

3

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32 **ABSTRACT**

33 Walking and cycling is widely assumed to substitute for at least some motorized travel
34 and thereby reduce energy use and carbon dioxide (CO₂) emissions. While the evidence
35 suggests that a supportive built environment may be needed to promote walking and
36 cycling, it is unclear whether and how interventions in the built environment that attract
37 walkers and cyclists may reduce transport CO₂ emissions. Our aim was therefore to
38 evaluate the effects of providing new infrastructure for walking and cycling on CO₂
39 emissions from motorised travel.

40 A cohort of 1849 adults completed questionnaires at baseline (2010) and one-year
41 follow-up (2011), before and after the construction of new high-quality routes provided as
42 part of the Sustrans Connect2 programme in three UK municipalities. A second cohort of
43 1510 adults completed questionnaires at baseline and two-year follow-up (2012). The
44 participants reported their past-week travel behaviour and car characteristics from which
45 CO₂ emissions by mode and purpose were derived using methods described previously. A
46 set of exposure measures of proximity to and use of the new routes were derived.

47 Overall transport CO₂ emissions decreased slightly over the study period,
48 consistent with a secular trend in the case study regions. As found previously the new
49 infrastructure was well used at one- and two-year follow-up, and was associated with
50 population-level increases in walking, cycling and physical activity at two-year follow-up.
51 However, these effects did not translate into sizeable CO₂ effects as neither living near the
52 infrastructure nor using it predicted changes in CO₂ emissions from motorised travel,
53 either overall or disaggregated by journey purpose. This lack of a discernible effect on
54 travel CO₂ emissions are consistent with an interpretation that some of those living nearer
55 the infrastructure may simply have changed where they walked or cycled, while others
56 may have walked or cycled more but few, if any, may have substituted active for
57 motorised modes of travel as a result of the interventions.

58 While the findings to date cannot exclude the possibility of small effects of the
59 new routes on CO₂ emissions, a more comprehensive approach of a higher 'dosage' of
60 active travel promotion linked with policies targeted at mode shift away from private
61 motorized transport (such as urban car restraint and parking pricing, car sharing/pooling
62 for travel to work, integrating bike sharing into public transport system) may be needed to
63 achieve the substantial CO₂ savings needed to meet climate change mitigation and energy
64 security goals.

65

66 **Keywords:** transport; CO₂ emissions; walking and cycling; infrastructure; longitudinal
67 analysis; impact evaluation

68

1 INTRODUCTION

69
70
71 Passenger transport has been a priority sector for reducing its significant impacts of fossil
72 energy use and associated greenhouse gas emissions for many years. Replacing motorised
73 travel with low carbon modes such as walking and cycling is increasingly recognised as
74 important in low carbon and energy demand reduction strategies [1-7]. In many countries,
75 the majority of trips made by car are short-distance journeys to work, education or
76 shopping [6, 8]. In the United Kingdom (UK), for instance, about one fifth of carbon
77 dioxide (CO₂) emissions¹ and transport energy use come from car journeys of less than 8
78 kilometres which could be made by foot or bicycle [10, 11]. Walking and cycling for
79 transport ('active travel') are widely assumed to substitute for at least some motorized
80 travel and thereby reduce CO₂ emissions [3, 12-16]. This assumption is supported by the
81 findings that bicycle access is negatively correlated with CO₂ emissions from motorized
82 travel [17], that energy expenditure from walking is negatively correlated with fossil fuel
83 use from car driving [18] and that individuals in more 'walkable' neighbourhoods make
84 more walking trips and travel fewer vehicle kilometres [19]. For these reasons, promoting
85 active travel has been discussed as one area with potential climate change, energy and
86 health 'co-benefits' [4, 20, 21].

87
88 While it has been argued that a supportive built environment may be needed to promote
89 and sustain increases in population physical activity [22, 23], a number of reviews have
90 highlighted the lack of controlled, longitudinal studies evaluating the effects of new
91 infrastructure on walking and cycling [24-27]. More recently we have shown that new
92 high-quality walking and cycling routes in the UK were well-used at both one- and two-
93 year follow-up [28] and were associated with population-level increases in walking,
94 cycling and physical activity at two-year follow-up [29]. In all these studies, however, it
95 was unclear whether increased activity and/or infrastructure use reflected (i) the
96 generation of new walking and cycling trips, (ii) the substitution of trips previously made
97 by motorized modes of transport, or (iii) the displacement of walking and cycling trips
98 formerly conducted elsewhere. Reductions in transport CO₂ emissions would only be
99 expected if motorised trips were substituted (scenario ii) or if, for example, recreational
100 walking trips at locations formerly reached by car [14] were now conducted closer to
101 home (a special case of scenario iii). We are not aware of any controlled, longitudinal
102 studies evaluating the effects of new infrastructure on CO₂ emissions from (displaced)
103 motorized travel.

104
105 This paper therefore sought to extend our previous evaluation of high-quality, traffic-free
106 walking and cycling routes [28, 29] by examining impacts on CO₂ emissions from
107 motorized travel. Specifically, given that the routes were well used and associated with
108 population-level increases in walking, cycling and physical activity (after two years), we
109 aimed to explore the extent to which proximity to and use of the routes predicted
110 decreases in transport CO₂ emissions over one- and two-year follow-up, and whether any

¹ For land-based passenger transport, CO₂ is by far the most important greenhouse gas, comprising approximately 99% of direct greenhouse gas emissions [9].

111 associations varied across different journey purposes. In other words, we aimed to answer
 112 the questions: do people living closer to the new routes or use them have lower/higher
 113 CO₂ emissions from motorised travel than people living further away or do not use them?

114

115 2 METHODS

116

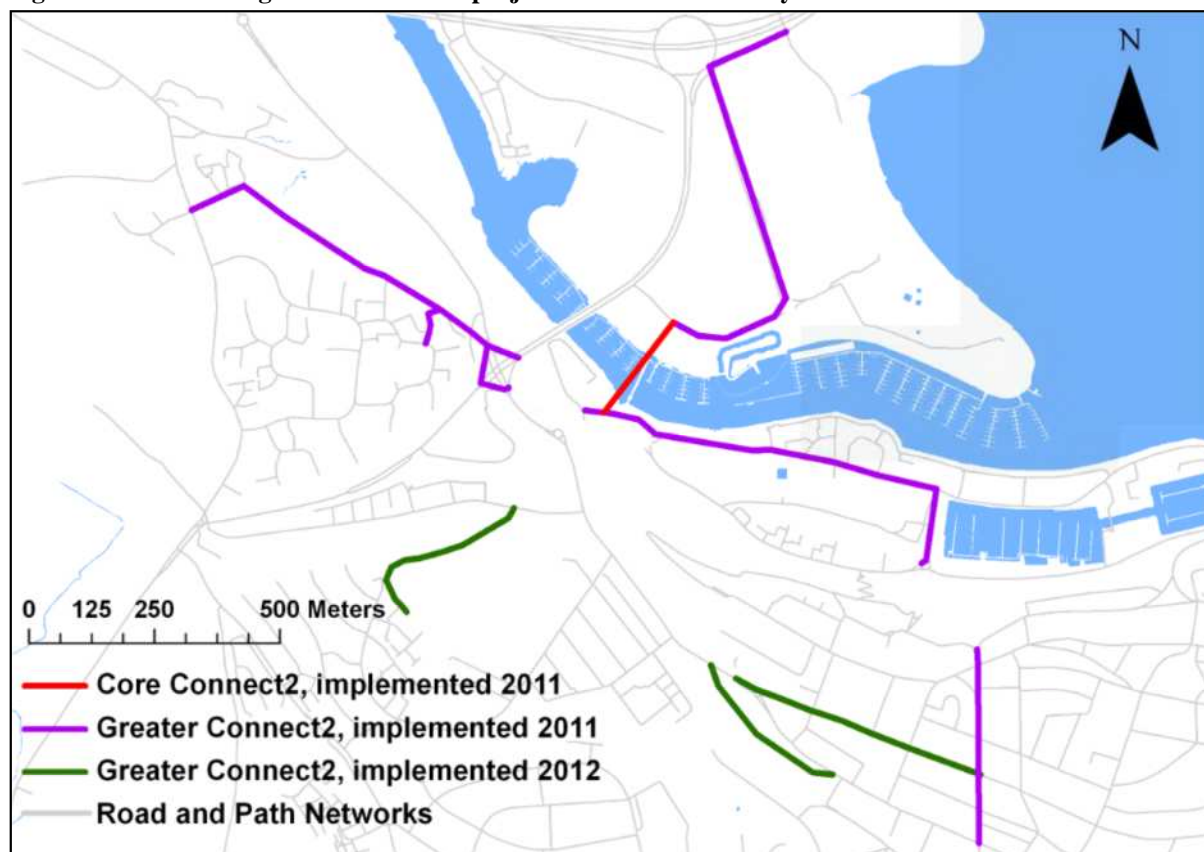
117 **2.1 Intervention, study sites and sample**

118

119 Led by the sustainable transport charity Sustrans, the Connect2 initiative is building or
 120 improving walking and cycling routes at multiple sites across the United Kingdom (map
 121 in Appendix A). Each Connect2 site comprises one flagship engineering project (the
 122 ‘core’ project) plus new or improved feeder routes (the ‘greater’ project) (Figure 1). These
 123 projects are tailored to individual sites but all embody a desire to create new routes for
 124 “*everyday, local journeys by foot or by bike*” [30].

125

126 **Figure 1: ‘Core’ and ‘greater’ Connect2 projects in the Cardiff study site**



127

128 Purple lines show the sections of the greater Connect2 network which were operational at the time of both
 129 the 2011 and the 2012 surveys; green lines show the sections of the network only operational at the time of
 130 the 2012 survey. Map contains Ordnance Survey data © Crown copyright and database right 2011. See
 131 Appendices for equivalent maps of Southampton and Kenilworth, and for the locations of these three study
 132 sites.

133

134 The independent iConnect research consortium (www.iconnect.ac.uk) was established to
 135 evaluate the travel, physical activity and CO₂ emissions impacts of Connect2 [31, 32]. As
 136 previously described in detail [31], three Connect2 projects were selected for detailed

137 study according to criteria including urban/rural location, relative size, implementation
138 timetable, likelihood of measurable population impact and heterogeneity of overall mix of
139 sites. These core study sites were: Cardiff/Penarth, where a traffic-free bridge was built
140 over Cardiff Bay to Penarth; Kenilworth, where a traffic-free bridge was built over a busy
141 trunk road; and Southampton, where an informal riverside footpath was turned into a
142 boardwalk (see also [31]). None of these projects had been implemented during the
143 baseline survey in April 2010. At one-year follow-up, most feeder routes had been
144 upgraded and the core projects had opened in Southampton and Cardiff in July 2010. At
145 two-year follow-up, almost all feeder routes were complete and the core Kenilworth
146 project had opened in September 2011.

147

148 The baseline survey used the edited electoral register to select 22,500 adults living within
149 a 5 km road network distance of the core Connect2 projects, using a stratified (by
150 distance), randomised sampling approach [14, 17, 31]. In April 2010 potential participants
151 were posted a survey pack, which 3516 individuals returned. These 3516 individuals
152 were posted follow-up surveys in April 2011 and 2012; 1885 responded in 2011 and 1548
153 in 2012. After excluding individuals who had moved house, the one-year follow-up study
154 population cohort comprised 1849 participants (53% retention rate, 8% of the population
155 originally approached) and the two-year study population cohort comprised 1510 (43%
156 retention, 7% of the original population). The University of Southampton Research Ethics
157 Committee granted ethical approval (CEE200809-15).

158

159 **2.2 CO₂ emissions calculations**

160

161 The CO₂ emissions² calculation methods for motorized travel modes have been published
162 previously in [14, 17]. In brief, weekly travel activity was measured using a seven-day
163 recall instrument [31] covering five journey purposes: ‘commuting for work’, ‘travel for
164 education’, ‘travel in the course of business’, ‘shopping or personal business’, and ‘social,
165 visiting friends or other leisure activities’. For each journey purpose, participants recalled
166 the total number of trips made, distance and time spent travelling by seven modes:
167 ‘walking’, ‘cycling’, ‘car/van as driver’, ‘car/van as passenger’, ‘bus’, ‘train’ and ‘other’
168 (taxi, motorcycle, etc.). From this information, mean speeds and mean trip distances were
169 derived for each journey purpose. If only distance or time was reported then the
170 counterpart was imputed using the mean observed speed for each mode and journey
171 purpose.

172

173 As fully described previously [14, 17], we used these travel activity data to derive CO₂
174 emissions, with different methods for car and non-car modes. For cars and vans, the self-
175 reported data on weekly travel activity, vehicle fuel, size and age allowed for the use of a

² We used CO₂ and not CO₂ equivalent (CO₂e) as our primary outcome measure because (a) CO₂ emissions dominate direct CO₂e emissions from surface passenger transport, making up approximately 99% of direct CO₂e [9], and (b) vehicle emissions rates for the non-CO₂ greenhouse gases methane (CH₄) and nitrous oxide (N₂O) are much less certain than for CO₂ [33], thus potentially introducing uncertainty in outcome measures for little added benefit.

176 disaggregate method including the estimation of ‘hot’ CO₂ emissions, which are a
177 function of distance travelled, mean speed, fuel type, size and age (calculated separately
178 in 2010, 2011 and 2012 to reflect the ageing vehicle fleet), and ‘cold start’ CO₂ emissions
179 (excess emissions during the warm-up phase). Emissions from travel ‘commuting for
180 work’ and ‘travel for education’ were combined into a ‘commuting’ category. As we
181 lacked detailed data on car-sharing we modelled CO₂ in two ways, (a) one dividing
182 emissions from car travel between passengers and drivers and (b) one assigning all
183 emissions to the driver. The substantive findings were generally identical and we
184 therefore report in the main text the results for CO₂ shared between drivers and
185 passengers. For travel by bus, train and ‘other’ modes, self-reported data on distance
186 travelled by trip purpose were multiplied by mode-specific, average CO₂ emissions
187 factors obtained from the UK Department of Environment, Food and Rural Affairs [34].
188

189 **2.3 Use of the Connect2 infrastructure**

190
191 At each follow-up, participants were given a description of their local Connect2 project
192 and asked “Do you use the [Connect2 infrastructure]?” (yes/no). Participants reporting
193 using Connect2 were then asked whether they (a) walked or (b) cycled on Connect2 for
194 any of the five ‘transport’ journey purposes given above or for ‘recreation, health or
195 fitness’. We used these to create a measure of any Connect2 use for transport; any
196 Connect2 use for commuting/business purposes; or any Connect2 use for shopping/social
197 purposes. We also counted the number of transport journeys they reported.
198

199 **2.4 Baseline characteristics of the participants**

200
201 Table 1 presents the baseline characteristics examined as predictors of transport CO₂
202 emissions. Most characteristics were based on self-reported measures, including
203 demographic and socio-economic variables and measures of access to cars and bicycles.
204 ‘Total past-week walking and cycling’ was derived by summing the four constituent times
205 of self-reported walking and cycling for both transport and recreation.³ Participants also
206 provided self-reported height and weight, from which we calculated body mass index
207 (kg/m²). Applying standard cut-offs, we used BMI to classify participants as being of
208 normal weight (BMI<25), overweight (25≤BMI<30) or obese (30≤BMI). Site and
209 urban/rural status were derived by matching home postcodes to Lower Super Output
210 Areas, using mid-2010 population estimates for the latter [36]).
211

212 **2.5 Exposure to the intervention**

213
214 Given that our main aim was to answer the question whether people living closer to the
215 new routes have lower CO₂ emissions from motorised travel than people living further
216 away, we developed a hierarchical set of proximity measures. The primary measure of
217 exposure was proximity to Connect2 [31], operationalized as the distance from the

³ Past-week recreational walking and cycling were measured by adapting the short form of the International Physical Activity Questionnaire (IPAQ) [35].

218 weighted population centroid of the unit postcode⁴ containing the participant's home to
219 the nearest access point to a completed section of the 'greater' Connect2 project
220 (calculated separately in 2011 and 2012 to reflect ongoing upgrades: Figure 1). Distance
221 was calculated in ArcGIS 9 using the Ordnance Survey's Integrated Transport Network
222 and Urban Path layers, which include the road network plus traffic-free or informal paths.
223 For ease of interpretation, we reverse coded distance from the intervention to generate a
224 measure of proximity – i.e. treating those living within 1km as having a higher proximity
225 than those living over 4km away (Table 1).

226

227 Secondary exposure measures were: distance to the 'core' (flagship) Connect2 project
228 (e.g. the 'core' infrastructure element of the Kenilworth scheme illustrated in Figure 2);
229 using Connect2 for any purpose ('general' use); and using Connect2 for the specific mode
230 and purpose in question (i.e. using Connect2 for walking for transport as the exposure
231 when change in past-week time spent walking for transport was the outcome).

232

233 **Figure 2: Illustration of the 'core' (flagship) element of the Kenilworth Connect2 scheme, a walking**
234 **and cycling bridge**



235

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237

238 2.6 Analysis

239

240 Missing data ranged from 0% to 1.2% across exposure and outcome variables, and from 0
241 to 8.1% among covariates. These data were imputed using multiple imputation by
242 chained equations (five imputations) under an assumption of missing at random. To allow
243 for potential correlations between participants living in the same neighbourhood, robust

⁴ In the UK residential unit postcodes (such as 'SO17 1BJ') typically relate to around 15 residential addresses and 36 people (based on the average household size of 2.4) [37].

244 standard errors were used clustered by Lower Super Output Area (average population
245 1500).

246

247 Effects on CO₂ emissions were examined by calculating change in past-week CO₂
248 emissions for all travel; for commuting and travel in the course of business only; and for
249 travel for shopping, personal business, social and leisure only. Linear regression was used
250 to examine how the different exposure measures predicted these three change scores.

251 Multivariable models were initially adjusted for age, sex and site, and then adjusted for all
252 baseline demographic, socio-economic, geographic, and health characteristics (entered
253 categorically, as in Table 1).

254

255 Statistical analyses were conducted in 2012 and 2013 using Stata 11.

256

257 **3 RESULTS**

258

259 **3.1 Characteristics of study participants**

260

261 The one- and two-year study samples had very similar characteristics (Table 1), and all
262 findings were unchanged in sensitivity analyses restricted to those who provided data at
263 both time points. Comparisons of the study population with the general population (given
264 in Appendix B) showed that participants included fewer young adults than the general
265 population (e.g. 7% in the two-year sample vs. 26% of adults locally) and were also
266 somewhat healthier, better-educated and less likely to have children. Otherwise the study
267 population appeared to be broadly representative in its demographic, socio-economic,
268 travel and activity-related characteristics.

269

270 **Table 1: Study participants' characteristics at baseline†**

Domain	Variable	Level	N (%) in 1-year sample	N (%) in 2-year sample
Geographic	Site	Southampton	523 (28%)	425 (28%)
		Cardiff	596 (32%)	487 (32%)
		Kenilworth	730 (39%)	598 (40%)
	Proximity of home to greater Connect2 (km)	≥4	178 (10%)	144 (10%)
		3-3.99	137 (7%)	106 (7%)
2-2.99		291 (16%)	229 (15%)	
1-1.99		631 (34%)	490 (33%)	
<1		612 (33%)	541 (36%)	
Demographic	Sex	Female	1006 (54%)	857 (57%)
		Male	843 (46%)	653 (43%)
	Age (years) at baseline	18-34	241 (13%)	144 (10%)
		35-49	379 (21%)	300 (20%)
		50-64	607 (33%)	532 (35%)
65-89		616 (33%)	530 (35%)	
Ethnicity	White	1771 (97%)	1460 (97%)	
	Non-White	64 (3%)	45 (3%)	
Any child under 16	No	1547 (84%)	1276 (85%)	
	Yes	301 (16%)	234 (16%)	
Socio-economic status	Highest educational level	Tertiary or equivalent	715 (39%)	590 (39%)
		Secondary school†	619 (34%)	490 (33%)
		None or other	495 (27%)	425 (28%)
	Annual household income	>£40,000	582 (34%)	451 (32%)
		£20,001-40,000	543 (32%)	469 (33%)
≤£20,000		565 (33%)	488 (35%)	
Employment status	Working	938 (51%)	740 (49%)	
	Student	48 (3%)	25 (2%)	
	Retired	704 (38%)	609 (40%)	
	Other	152 (8%)	134 (9%)	
Car and bicycle access	Any car in household	No	247 (13%)	215 (14%)
		Yes	1599 (87%)	1290 (86%)
Any adult bicycle in household	No	768 (45%)	620 (45%)	
	Yes	948 (55%)	768 (55%)	
Health	Weight status	Normal/underweight	879 (50%)	702 (49%)
		Overweight	633 (36%)	534 (37%)
		Obese	244 (14%)	201 (14%)
	General health	Excellent/good	1437 (79%)	1168 (78%)
		Fair/poor	388 (21%)	324 (22%)
Long-term illness or disability that limits daily activities	No	1295 (75%)	1046 (74%)	
	Yes	441 (25%)	374 (26%)	

271 Notes: km=kilometres. † 'A' Levels, GCSEs or equivalent. Results based on 1849 British adults
 272 participating in 2010 and 2011, and 1510 participating in 2010 and 2012: numbers add to less than the total
 273 sample size for some variables due to missing data.

274

275 3.2 Trends in levels and sources of CO₂ emissions from motorised travel

276

277 Mean CO₂ emissions from all motorised surface passenger travel decreased slightly over
 278 the study time horizon. At one-year follow-up, mean CO₂ emissions were 31 kilograms
 279 of CO₂ (kgCO₂) per person per week, an estimated 1.7 kgCO₂ lower than at baseline
 280 (95% CI 0.4, 2.9). At two-year follow-up, mean emissions were 3.0 kgCO₂ lower than
 281 baseline (1.6, 4.3). These mean levels correspond to about 1.5 to 1.6 tonnes of CO₂ (tCO₂)

282 per person per year,⁵ figures comparable to government estimates of per capita road
283 transport emissions in Great Britain [38, 39].⁶ The proportion of transport emissions
284 attributable to car travel decreased from 89% (baseline) to 88% (one-year follow-up) and
285 86% (two-year follow-up), with the shortfall being made up by other public and private
286 motorised travel. Further details on raw levels and changes in CO₂ emissions by journey
287 purpose can be found in the Appendix C.

288

289 **3.3 Effect of Connect2 exposure on CO₂ emissions from motorized travel**

290

291 Table 2 provides evidence as to whether the changes in CO₂ emissions described above
292 were associated with distance from or use of Connect2. For illustration, Figure 3 depicts
293 this information for changes in total CO₂ emissions at two-year follow-up with additional
294 subdivision of some exposure categories (one-year follow-up results are illustrated in
295 Appendix C). Overall we could not detect any significant effects of either use or
296 proximity on CO₂ emissions, regardless of whether these were examined overall or
297 disaggregated by journey purpose ('commuting' or 'social/leisure'). Specifically, there
298 was no evidence that distance from the 'greater' Connect2 projects predicted changes in
299 total CO₂ emissions (all $p > 0.36$ for heterogeneity), and visual inspection did not indicate
300 any consistent sense of non-significant trends. There was likewise no evidence of an
301 association when using distance from the 'core' Connect2 project (all $p > 0.17$) or
302 Connect2 use (all $p > 0.05$, most $p > 0.2$: see Table 2) as the exposure, or of a difference
303 between use of the more-complete projects at Cardiff and Southampton and that of the
304 less-complete project at Kenilworth (data not shown). Finally, there was no convincing
305 evidence of differential effects across subpopulations in tests for interactions between
306 Connect2 exposure and pre-specified individual and household characteristics.

307

⁵ We multiplied the weekly total by 47 (not 52), thus discounting 5 weeks of 'time away from home' (e.g. school holidays, public holidays). This was deemed appropriate since the measurement week fell outside those periods.

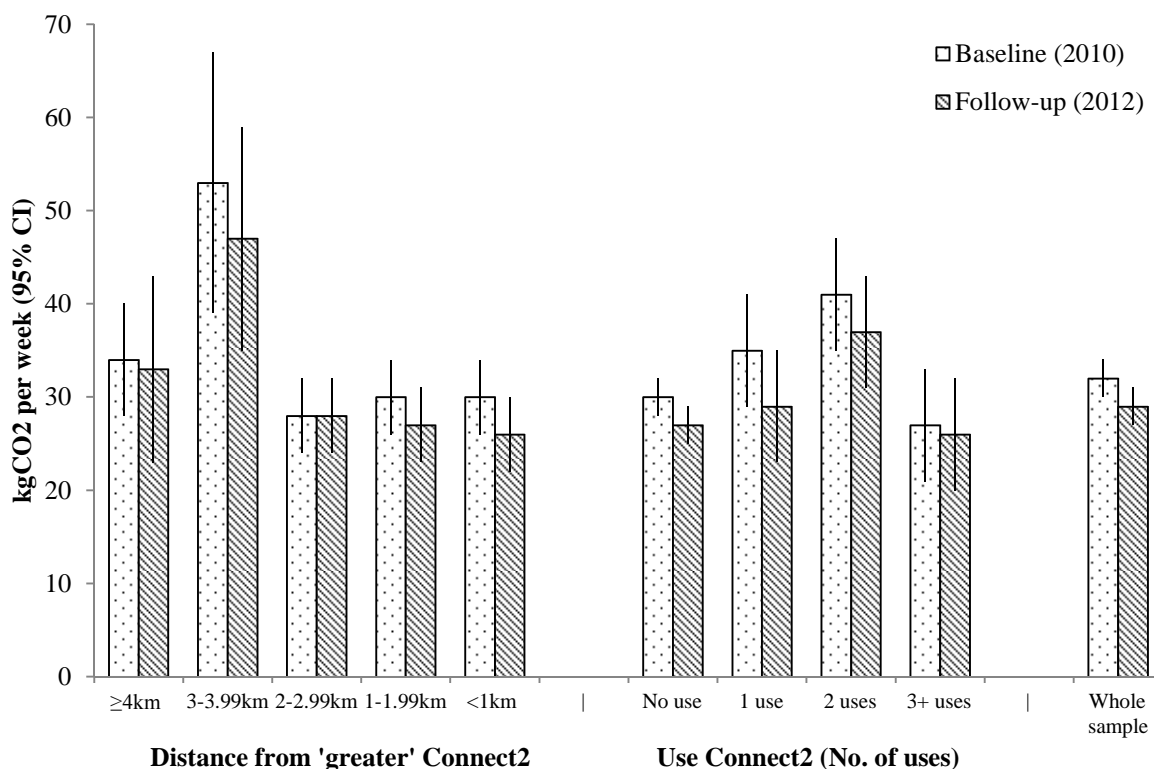
⁶ Mean road transport emissions per capita in 2010 were 2.2 tCO₂. Taking away emissions from road freight (about 30% of total road transport emissions) we arrive at 1.54 tCO₂ per capita.

308
309
310**Table 2: Impact of various measures of Connect2 exposure upon one- and two-year change in total CO₂ emissions**

Outcome behaviour	Exposure	One-year change, from 2010 to 2011: unstandardised regression coefficients (95%CI)			Two-year change, from 2010 to 2012: unstandardised regression coefficients (95%CI)		
		Minimally-adjusted for sex, age & site	Adjusted for baseline characteristics	Sensitivity analysis (adjusted, excluding outliers)	Minimally-adjusted for sex, age & site	Adjusted for baseline characteristics	Sensitivity analysis (adjusted, excluding outliers)
Total transport CO ₂ emissions	Change per km closer to greater Connect2	0.03 (-1.80, 1.86)	-0.08 (-1.93, 1.77)	0.39 (-0.59, 1.38)	-0.81 (-2.67, 1.04)	-0.75 (-2.59, 1.09)	0.39 (-0.63, 1.41)
	Use Connect2 for any purpose (yes vs. no)	-1.60 (-8.60, 5.40)	-2.39 (-9.40, 4.62)	1.21 (-2.61, 5.04)	0.36 (-6.23, 6.96)	0.37 (-6.20, 6.94)	-1.32 (-6.37, 3.73)
Transport CO ₂ emissions (work/business/education)	Change per km closer to greater Connect2	-0.04 (-1.62, 1.54)	-0.10 (-1.67, 1.46)	0.01 (-0.75, 0.76)	-0.47 (-2.16, 1.22)	-0.48 (-2.15, 1.18)	0.03 (-0.84, 0.91)
	Use Connect2 for work/business/education (yes vs. no)	-1.03 (-9.18, 7.11)	-0.78 (-8.04, 6.49)	-0.25 (-6.37, 5.87)	-6.35 (-14.9, 2.22)	-5.30 (-14.1, 3.44)	-7.07 (-14.4, 0.27)
Transport CO ₂ emissions (personal/business/social/leisure)	Change per km closer to greater Connect2	-0.14 (-0.96, 0.68)	-0.19 (-1.01, 0.64)	0.13 (-0.55, 0.81)	-0.54 (-1.69, 0.61)	-0.47 (-1.60, 0.66)	0.26 (-0.59, 1.11)
	Use Connect2 for personal/business/social/recreation (yes vs. no)	1.74 (-1.33, 4.81)	1.54 (-1.52, 4.61)	-0.46 (-2.74, 1.82)	-0.46 (-3.29, 2.36)	-0.01 (-3.08, 3.06)	-0.91 (-3.49, 1.67)

311 †p<0.1, *p<0.05, **p<0.01, from linear regression analyses predicting change in CO₂ emissions. P-values
312 for linear trend if continuous variables and for heterogeneity if categorical. CI, confidence interval; km,
313 kilometres. Adjusted analyses adjust for baseline demographic, socio-economic, car/bike access and health
314 characteristics (categorised as in Table 1). Adjusted sensitivity analyses are the same as the adjusted
315 analyses except that we excluded those participants whose CO₂ emissions changed by more than 100
316 kg/week. Note that proximity is distance reverse scored, such that a positive association means a larger
317 increase among those living close to Connect2. Binary use variables presented, as there was never evidence
318 of heterogeneity among the different levels of ≥1 use.
319
320

321 **Figure 3: Weekly CO₂ emissions at baseline and two-year follow-up, stratified by Connect2 exposure**
 322 (N=1510)



323

324

325 In interpreting these findings it should be noted that the confidence intervals in Table 2
 326 are comparatively wide, due to the high variability in CO₂ emissions. This in turn
 327 reduced our statistical power to detect effects. To explore this issue further, post-hoc
 328 power calculations were performed using the observed number of individuals in different
 329 exposure categories and the observed standard deviations in change scores (see Appendix
 330 D). These calculations indicated that when comparing participants living <2km versus
 331 ≥2km from greater Connect2, this study had 80% power to detect net changes between
 332 groups of 6-7 kgCO₂/week in total transport CO₂ emissions. These thresholds were very
 333 similar when comparing Connect2 users with non-users.

334

335 **4 DISCUSSION**

336

337 **4.1 Key findings**

338

339 Overall, we found a small but significant decrease in mean population-level emissions
 340 over the study time horizon. We believe that this reflects a secular trend in the case study
 341 regions where fuel consumption [40] and CO₂ emissions [41] from land surface passenger
 342 transport have decreased by similar rates during the time period.⁷ This may largely be due
 343 to (a) the effect of the recession and increases in private motoring costs and rail ticket

⁷ The latest local and regional data available to us, published in July 2013, are up to the year 2011 only. However, the trends on road transport fuel consumption and CO₂ emissions have been downward since 2008.

344 fares on personal mobility [9, 42] and (b) a significant decrease in average new car CO₂
345 emissions [43].

346

347 Against the background of this overall decreasing trend in emissions, we found no
348 statistically significant evidence that living near Connect2 or using Connect2 predicted
349 changes in CO₂ emissions from motorised travel at one- and two-year follow-ups. This
350 was true across aggregated and disaggregated outcome measures, and with respect to both
351 the primary exposure measure (distance from the infrastructure) and several secondary
352 measures (e.g. infrastructure use).

353

354 This lack of a discernible effect on CO₂ emissions may at first be surprising given our
355 previous findings that the new infrastructures were well-used at both one- and two-year
356 follow-up [28] and were associated with population-level increases in walking, cycling
357 and physical activity at two-year follow-up [29]. However, it is perhaps less surprising
358 given the observation that our participants used Connect2 more for recreational than for
359 transport purposes, and more for walking than for cycling – neither of which tends to
360 substitute for motorised travel on the longer (>8 kilometres) journeys that are responsible
361 for around 80% of CO₂ emissions from passenger transport [6, 10]. Moreover, we have
362 previously shown that the effects of Connect2 upon walking and cycling were greatest
363 among participants with no household car available to them [28], who may therefore have
364 had less potential to reduce their emissions from motorised modes. Our findings are
365 therefore consistent with an interpretation that the overall increase in walking and cycling
366 attributable to Connect2 may have been brought about more by generating new trips than
367 by prompting a modal shift from motorised to non-motorised travel modes.

368

369 In interpreting these findings it is worth reflecting on this study's statistical power to
370 detect changes in CO₂ emissions. As shown in the post-hoc power calculations (Appendix
371 D) this study had 80% power to detect differences of 6-7 kgCO₂/person/week or more in
372 contrasts by distance ('live <2km', 'live >=2km') or Connect2 use ('yes', 'no'). This is
373 comparable to a change in distance travelled by an average UK car (emitting 0.18
374 kgCO₂/km [43]) of about 36 km per week, which is comparable to the average distance
375 travelled by car per day [9]. Similarly, it equates to about two-fifths the size of the
376 difference between emissions from residents with no car available vs. those with at least
377 one car available, or half the difference between those with at least one car available vs.
378 those with two cars available to them (9 vs. 28 vs 42 kgCO₂/week in the baseline sample
379 as shown in [17]). The study was therefore able to detect relatively moderate differences
380 in travel CO₂ emissions, but lacking the power to detect smaller changes.

381

382 **4.2 Strengths and limitations**

383

384 The main strengths of this study include its cohort design, population-based sampling and
385 use of a graded measure of exposure to enable controlled comparisons within the local
386 populations. These represent important methodological advances on most previous
387 studies on active travel and mode share (as potential precursors of CO₂ emissions) which

388 used repeat cross-sectional designs [44-46], only sampled infrastructure users [47] or used
389 control groups which were not comparable at baseline [48]. Crucially, no previous study
390 of this kind has estimated the effects on CO₂ emissions. These study strengths allowed the
391 examination of substantive questions such as those regarding the effects on CO₂ emissions
392 from motorised travel by journey purpose and transport mode. The approach has therefore
393 the potential to be used by other researchers attempting to design and execute CO₂
394 evaluations of complex infrastructural interventions in diverse contexts and
395 circumstances.

396

397 Nevertheless, this study had several key limitations. Although the study sought to
398 minimize measurement error by using seven-day recall instruments appropriate to the
399 specific outcomes under investigation, the CO₂ emissions outcomes still had high standard
400 deviations (mainly due to social variability) and this reduced statistical power. The study
401 was therefore able to detect relatively moderate changes in CO₂ emissions, but lacked the
402 power to detect smaller changes. Future evaluative research may address this limitation of
403 small effect sizes by increasing the sample size and/or focussing solely on short trips
404 below 8 kilometres where we would expect lower variability in the main outcomes. A
405 second key limitation is the potential for selection bias: given the relatively low response
406 rate, the study population cannot be assumed to be representative. Yet although older
407 than the general population on average, participants generally appeared fairly similar in
408 their demographic, socio-economic and travel-related characteristics (Appendix B).
409 Moreover, we know of no reason to expect bias in the pattern of *associations* and, in
410 particular, no reason to expect differential biases with respect to the primary exposure
411 measure of distance from the intervention.

412

413 **5 CONCLUSIONS**

414

415 This paper set out to evaluate the population-wide impacts of new high-quality walking
416 and cycling infrastructure in the UK on CO₂ emissions from motorized travel. While the
417 new routes attracted walkers and cyclists [28] and were associated with population-level
418 increases in walking, cycling and physical activity [29], there was no evidence that this
419 success translated into sizeable decreases in CO₂ emissions from motorised travel across
420 the study population. However, the findings to date cannot exclude the possibility of *small*
421 effects of the new routes on CO₂ emissions that this study lacked the power to detect.
422 Further research would be needed to detect small effect sizes, most likely by increasing
423 the sample size due to the often observed high variability of CO₂ emissions from personal
424 transport [17].

425

426 In the context of energy and climate policy, a more comprehensive approach of higher
427 ‘doses’ of infrastructural interventions of the kind studied here, linked with ambitious
428 active travel promotion and policies targeted at mode shift away from private motorized
429 transport (e.g. CO₂-graded car pricing at point of use, car restraint and parking pricing in
430 urban areas, commuter car sharing, Park-and-Bike) may be required to achieve the
431 substantial carbon savings needed to meet climate change mitigation and energy security
432 goals.

433

434 **GLOSSARY**

435

436 BMI=Body Mass Index

437 CI=Confidence interval

438 CO₂=carbon dioxide

439 UK=United Kingdom

440

441 **AUTHORS' CONTRIBUTIONS**

442

443 DO leads the iConnect work package that includes this survey, and DO and CB
444 participated in the design of the survey. CB and AG defined the research question
445 addressed in this paper, with CB calculating carbon emissions and AG performing
446 statistical analyses. CB drafted the manuscript, and AG and DO revised it critically for
447 important intellectual content. All authors read and approved the final manuscript.

448

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450

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467

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- 597
598
599

600

601 **LIST OF APPENDICES**

602

603 **Appendix A. Maps of Connect2 intervention**

604 This appendix contains three maps of the Connect2 intervention sites.

605

606 **Appendix B. Comparison of study population versus the general population**607 This appendix contains a comparison of the study population versus the general
608 population, including references.

609

610 **Appendix C. Raw levels of and changes in CO₂ emissions**611 This appendix shows the distribution of Connect2 proximity and use at one- and two-year
612 follow-up, and raw levels and changes in outcome variables. It also provides results on
613 weekly CO₂ emissions at baseline and one-year follow-up, stratified by Connect2
614 exposure.

615

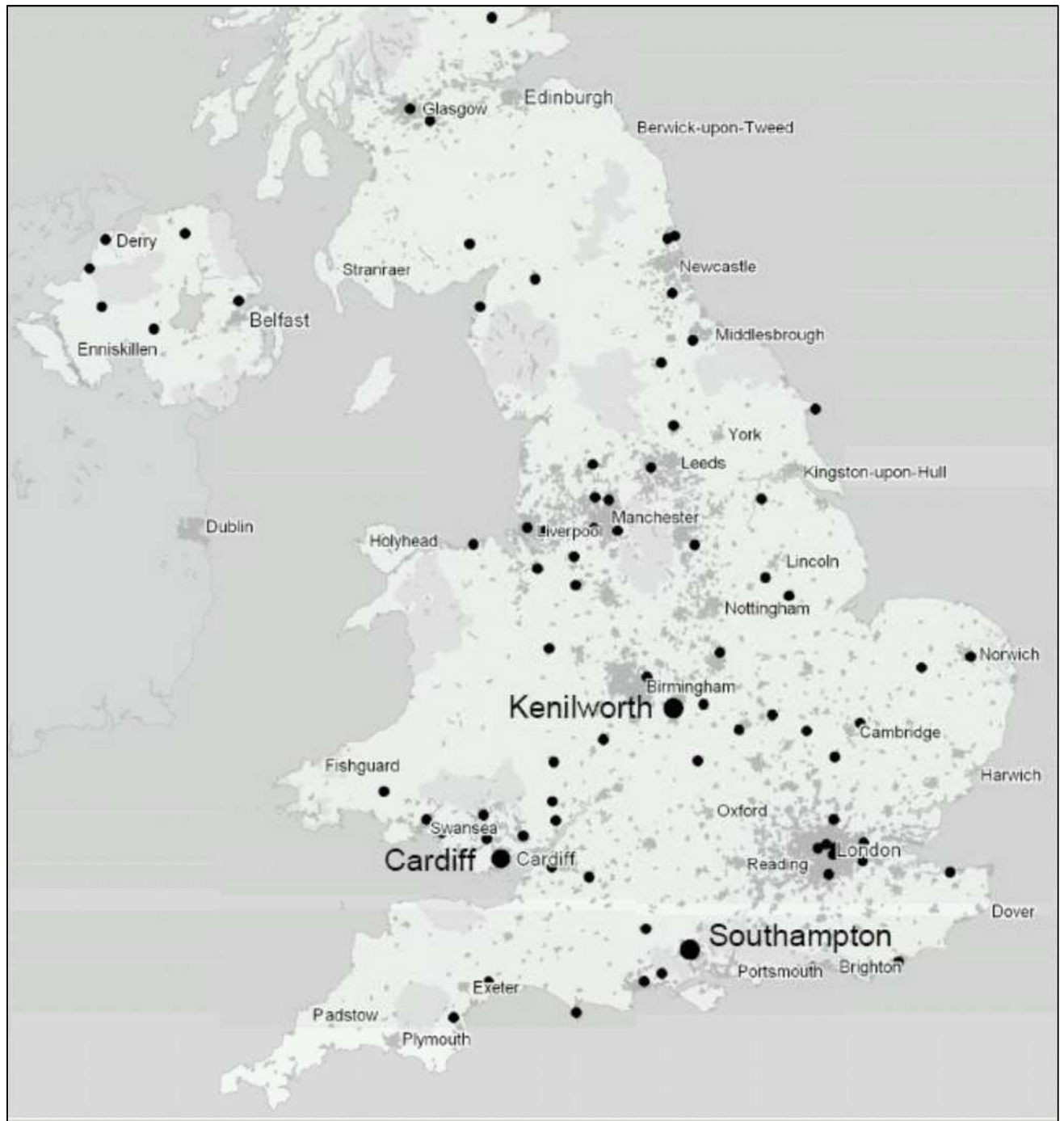
616 **Appendix D. Post-hoc power calculations of effectiveness**617 This appendix contains a table showing observed data used in post-hoc calculations of our
618 power to detect relative changes in our primary outcome measure in contrasts by a)
619 distance and b) Connect2 use. It also contains a figure showing post-hoc calculations of
620 our power to detect relative changes in total CO₂ emissions in contrasts by a) distance and
621 b) Connect2 use.

622

623

624 **Appendix A: Maps of Connect2 intervention**

625

626 **Figure A.1: Locations of UK case study sites**

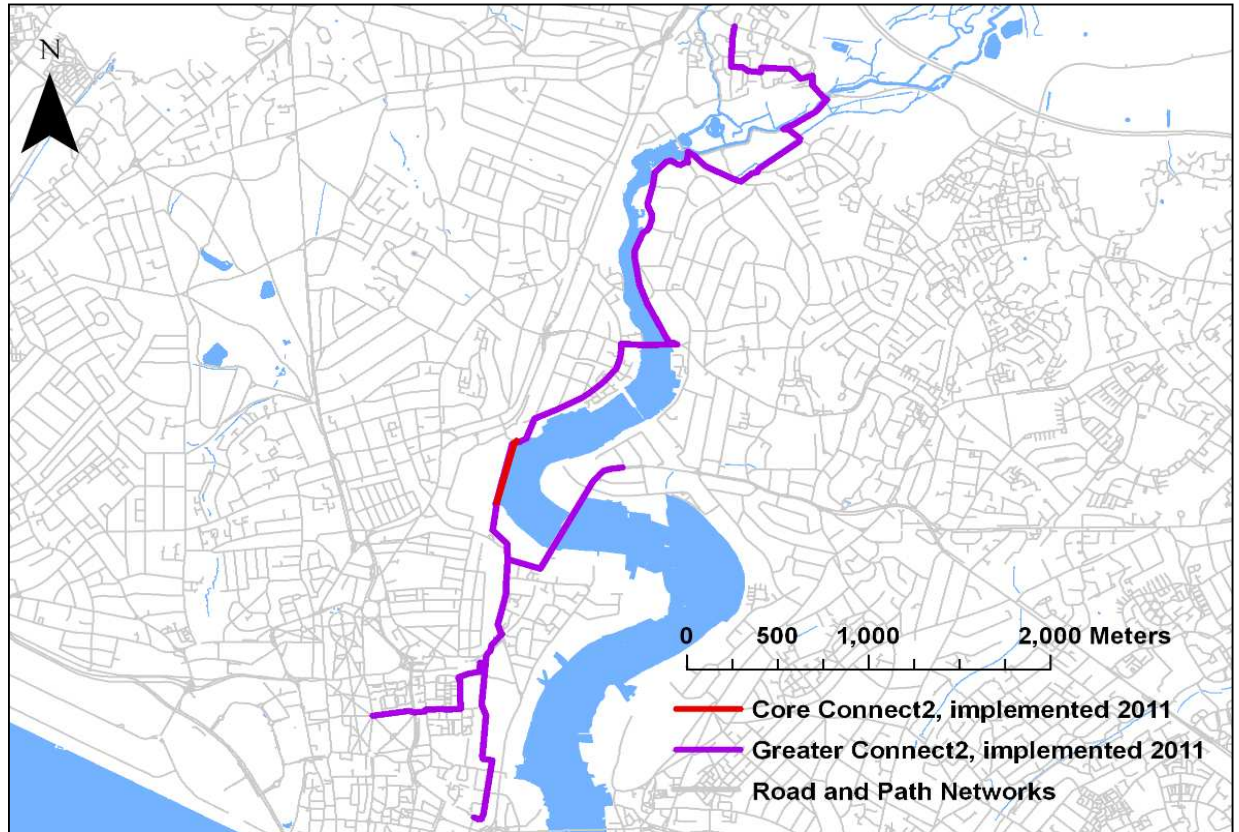
627

628 Reproduced with the permission of Sustrans.

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631 **Figure A.2: ‘Core’ and ‘greater’ Connect2 projects in the Southampton study site**

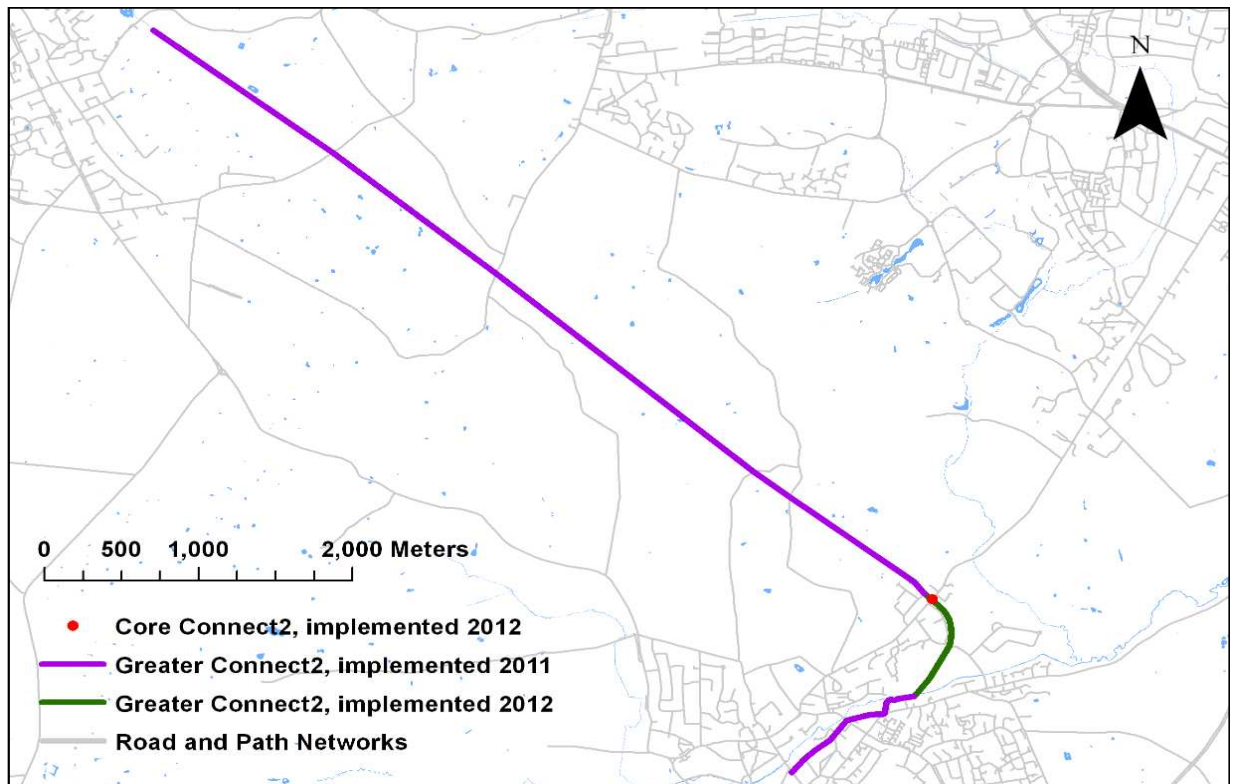


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Figure A.3: ‘Core’ and ‘greater’ Connect2 projects in the Kenilworth study site



635

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637

638

Appendix B. Comparison of study population cohorts versus the general population

639 **Table B.1: Comparison of study population versus the general population**

Domain	Baseline characteristics	Level	Study sample, weighted by age & sex (%)		General population (%)	Comparison population
			One year (N=1849)	Two year (N=1510)		
Demo-graphic	Sex	Female	51	51	51	^a Local: Office for National Statistics 2010
		Male	49	49	49	
	Age (years)	18-29	26	25	26	
		30-49	35	35	35	
		50-64	22	22	22	
		65+	17	18	17	
Ethnicity	White	94	94	94	^b Local: Census 2001	
	Non-White	6	6	6		
Any child under 16	No	78	77	60		
	Yes	22	23	40		
Urban/rural status	Urban	96	96	94		
	Rural	4	5	6		
Socio-economic	Highest educational qualification	Degree	44	46	26	^b Local: Census 2001
		A-level	20	21	11	
		GCSE	16	15	16	
		None or other	20	18	46	
	Tenure	Home owner	78	79	70	
		Renting	22	21	31	
Employment status	Employed	64	62	64		
	Unemployed	2	2	3		
	Student	7	8	6		
	Other econ. inactive	27	28	27		
Health	Weight status	Normal/underweight	57	57	39	^c National Health Survey for England 2009
		Overweight	32	32	38	
		Obese	11	11	23	
	General health	Excellent/good	79	77	63	^b Local: Census 2001
		Fair/poor	21	23	37	
	Long-term limiting illness	No	82	83	79	
Yes		18	17	21		
Travel	Cars per adult in household	No cars	15	15	20	^b Local: Census 2001
		<1 car per adult	39	39	35	
		≥1 cars per adult	46	46	44	
	Main mode to work (mode involving the greatest dist.)	Car	70	72	73	
		Public transport	12	12	10	
		Walk	10	9	13	
		Cycle	9	7	4	
	Percentage travel distance covered by different modes	Car	75	77	78	^d National: National Travel Survey, 2010
		Bus or train	17	15	14	
		Walk	4	4	3	
Cycle		2	2	1		
	Other modes	2	2	4		

640 ^a ONS mid 2010 population estimates (Office for National Statistics 2011), percentages calculated by
641 authors. We included all adult residents (aged ≥16 years) living in the three local authorities from which we
642 drew our study samples, giving equal weighting to each local authority.

643 ^b Census 2001 5% sample in Small Area Microdata (Office for National Statistics 2004), percentages
644 calculated by authors. We included all adult residents (aged >20 years) living in private households in the

645 three local authorities from which we drew our study samples, giving equal weighting to each local
646 authority. To ensure comparability, we also restricted our study sample to those aged 20 or more (97% of
647 sample) when making comparisons with the census data.

648 ^c Health Survey for England 2009, adult sample (NHS Information Centre 2010)

649 ^d National Travel Survey 2010 (Department for Transport 2009).

650

651

652 **References to Appendix B:**

653

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669 **Appendix C. Raw levels of and changes in CO₂ emissions**

670

671

Table C.1: Distribution of Connect2 proximity and use at one- and two-year follow-up, and raw levels and changes in outcome variables

Outcome behaviour	Exposure	Levels	One-year change in kgCO ₂ /week for CO ₂ outcome, and min/week in all W&C				Two-year change in kgCO ₂ /week for CO ₂ outcome, and min/week in all W&C			
			N (%)	2010 mean (SE)	2011 mean (SE)	Mean change (SE)	N (%)	2010 mean (SE)	2012 mean (SE)	Mean change (SE)
Transport CO ₂ emissions (total)	Whole sample	-	1849	33 (1)	31 (1)	-2 (1)	1510	32 (1)	29 (1)	-3 (1)
	Proximity to greater Connect2	≥4km	178 (10%)	34 (3)	35 (3)	1 (2)	144 (10%)	34 (3)	33 (5)	-1 (5)
		3-3.99km	137 (7%)	46 (5)	40 (4)	-6 (4)	106 (7%)	53 (7)	47 (6)	-7 (5)
		2-2.99km	291 (16%)	32 (2)	32 (4)	0 (3)	229 (15%)	28 (2)	28 (2)	-1 (2)
		1-1.99km	631 (34%)	32 (2)	29 (2)	-2 (2)	490 (32%)	30 (2)	27 (2)	-3 (2)
	<1km	612 (33%)	31 (2)	29 (2)	-1 (2)	541 (36%)	30 (2)	26 (2)	-4 (2)	
	Any Connect2 use	No	1251 (69%)	32 (1)	30 (1)	-2 (1)	933 (63%)	30 (1)	27 (1)	-3 (1)
Yes, 1 type		266 (15%)	32 (2)	29 (2)	-3 (2)	254 (17%)	35 (3)	29 (3)	-6 (3)	
Yes, 2 types		186 (10%)	37 (4)	39 (6)	2 (5)	187 (13%)	41 (3)	37 (3)	-4 (3)	
Yes, 3-12 types		123 (7%)	37 (5)	34 (4)	-3 (4)	116 (8%)	27 (3)	26 (3)	-1 (3)	
Transport CO ₂ emissions (work/business/education)	Whole sample	-	1849	17 (1)	17 (1)	0 (1)	1510	15 (1)	14 (1)	-1 (1)
	Proximity to greater Connect2	≥4km	178 (10%)	18 (2)	19 (2)	1 (2)	144 (10%)	17 (2)	17 (4)	0 (5)
		3-3.99km	137 (7%)	25 (5)	23 (4)	-2 (3)	106 (7%)	31 (6)	29 (6)	-3 (5)
		2-2.99km	291 (16%)	17 (2)	19 (4)	2 (3)	229 (15%)	14 (2)	14 (2)	0 (2)
		1-1.99km	631 (34%)	15 (1)	14 (1)	-1 (1)	490 (32%)	12 (1)	11 (1)	-1 (1)
	<1km	612 (33%)	16 (2)	15 (2)	-1 (2)	541 (36%)	16 (1)	14 (1)	-2 (1)	
	Use Connect2 for work/business/education)	No	1777 (97%)	17 (1)	17 (1)	0 (1)	1439 (97%)	15 (1)	14 (1)	-1 (1)
Yes		49 (3%)	16 (4)	15 (3)	-2 (3)	51 (3%)	24 (5)	18 (4)	-7 (4)	
Transport CO ₂ emissions (personal business/social/leisure)	Whole sample	-	1849	16 (1)	15 (1)	-1 (1)	1510	17 (1)	15 (1)	-2 (1)
	Proximity to greater Connect2	≥4km	178 (10%)	16 (1)	17 (2)	1 (2)	144 (10%)	18 (2)	16 (2)	-1 (2)
		3-3.99km	137 (7%)	21 (2)	18 (2)	-3 (2)	106 (7%)	22 (2)	19 (2)	-3 (3)
		2-2.99km	291 (16%)	15 (1)	14 (1)	-1 (2)	229 (15%)	15 (1)	14 (1)	-1 (2)
		1-1.99km	631 (34%)	17 (1)	16 (1)	-1 (1)	490 (32%)	18 (2)	16 (1)	-2 (1)
	<1km	612 (33%)	15 (1)	14 (1)	-1 (1)	541 (36%)	15 (1)	12 (1)	-3 (1)	
	Use Connect2 for personal business/social/recreation)	No	1278 (69%)	16 (1)	15 (1)	-1 (1)	1042 (69%)	16 (1)	14 (1)	-2 (1)
Yes, 1 type		380 (21%)	16 (1)	17 (1)	1 (2)	302 (20%)	19 (1)	16 (1)	-3 (2)	
Yes, 2-6 types		191 (10%)	18 (2)	16 (2)	-2 (2)	166 (11%)	15 (2)	14 (2)	0 (2)	

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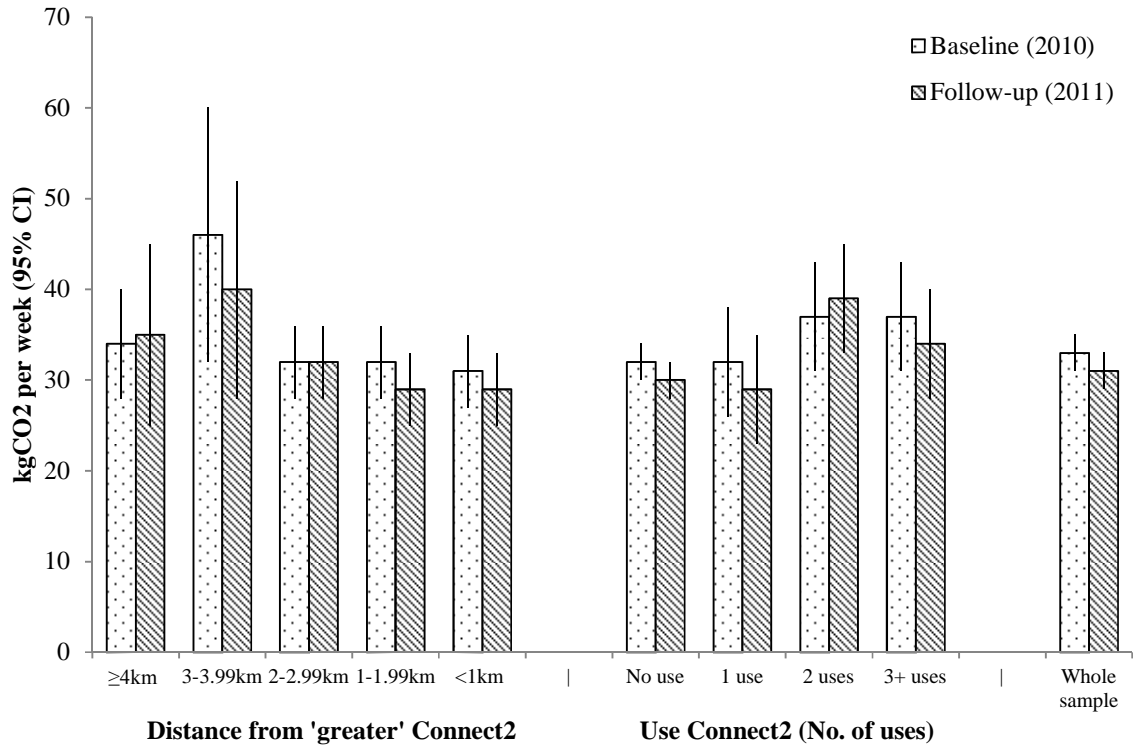
Notes: kgCO₂=kilogram of carbon dioxide; SE=standard error of the mean; km=kilometres; all W&C=all walking and cycling.

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Figure C.1: Weekly CO₂ emissions at baseline and one-year follow-up, stratified by Connect2 exposure (N=1849)



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679 **Appendix D. Post-hoc power calculations of effectiveness**

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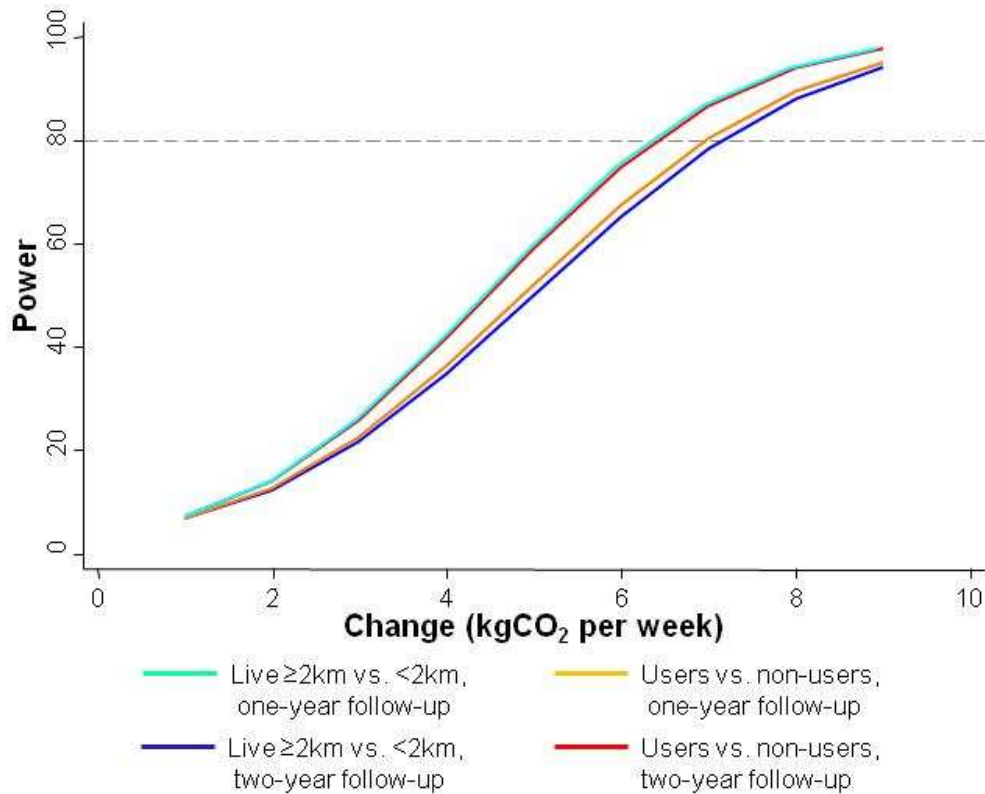
681 **Table D.1: Observed data used in post-hoc calculations of our power to detect relative changes in our**
 682 **primary outcome measure in contrasts by a) distance and b) Connect2 use**

Outcome	SD of change score (kgCO ₂ /week) One-year follow-up (2010 to 2011)				SD of change score (kgCO ₂ /week) Two-year follow-up (2010 to 2012)			
	Distance from greater Connect2		Connect2 use		Distance from greater Connect2		Connect2 use	
	Live ≥2km (N=606)	Live <2km (N=1243)	Non-user (N=1240)	Users (N=586)	Live ≥2km (N=479)	Live <2km (N=1031)	Non-user (N=927)	Users (N=563)
Transport CO ₂ , total	46.5	45.0	41.5	53.0	48.7	40.3	44.2	42.0

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685 **Figure D.1: Post-hoc calculations of our power to detect relative changes in total CO₂ emissions in**
 686 **contrasts by a) distance and b) Connect2 use**



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